

THE FOLLOWING DOCUMENTS  
ARE ATTACHED:  
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PAO 0223 88

PAO 0238 88

SUBJECT:

PAO 88-0238

Distribution:  
Orig. - DCI  
1 - DDCI  
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STAT 1 - [REDACTED]  
1 - D/PAO  
1 - PAO Registry  
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1 - MED(Subject)  
1 - Jean  
1 - DCI Security

11 July 1988

MEMORANDUM FOR: Director of Central Intelligence

FROM: William M. Baker  
Director, Public Affairs Office

SUBJECT: Trip to St. Louis to Address the  
Eighth Circuit Judicial Conference

1. This is background information for your trip to St. Louis to receive an award on the morning of Thursday, 14 July (8:30-9:45 a.m.) and to address the Eighth Circuit Judicial Conference Friday, 15 July (9:00-9:45 a.m.). The meetings will be held at the Adam's Mark Hotel. Phone: (314) 241-7400. You are also scheduled to meet with the ST. LOUIS DISPATCH Editorial Board on Thursday, 14 July (1:30-2:30 p.m.) Phone: (314) 622-7505. A business suit will be appropriate for all events. Senior Circuit Judge Myron H. Bright will be your host for the conference. (See tab for biography.) I will accompany you on the trip.

2. Arrangements to Receive Award, Adam's Mark Hotel, Thursday, 14 July:  
You are invited to be at the St. Louis room D & F at 8:20 a.m. where you are to be seated in the front row. The Marine Guard will open the General Session at 8:30 a.m. Chief Judge Donald P. Lay will give opening remarks at 8:45 a.m. and present you with a plaque on behalf of the conference at approximately 9:15 a.m. Formal remarks by you are not requested. By resolution the conference will honor you for your many years of exemplary government service as a United States Attorney, United States District Judge, United States Circuit Judge, Director of the Federal Bureau of Investigation, and your current position as Director of Central Intelligence. After the presentation, Judge Lay will call Ed Meese to the platform to give remarks which will conclude at 9:30 a.m. (See tab for agenda.)

An audience of 500-600 judges, attorneys, and spouses will attend the ceremony. Conference officers were not certain whether the press would cover this event.

3. Meeting with the ST. LOUIS DISPATCH Editorial Board, Thursday, 14 July, 1:30 p.m.: You are asked to be at the ST. LOUIS DISPATCH Building, 900 North Tucker at 1:30 p.m. to meet with members of the Editorial Board in their 5th floor conference room. Editor of the editorial page, Edward Higgins, will introduce you. The meeting will be on-the-record and the newspaper wishes to print your remarks on the op ed page. Adjournment is scheduled for 2:30 p.m.

DCI  
EXEC  
REG

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The following members of the paper are expected to attend:

Edward Higgins	Editor of Editorial Page
Dale Singer	Assistant Editor
Repps Hudson	Editor
William Flannery	Editorial Writer
John Bremner	Editorial Writer
Robert Joiner	Editorial Writer
Patricia Tummons	Editorial Writer
Tom Engelhardt	Cartoonist
Donna Korando	Editor Op Ed Page
William Woo	Editor of Newspaper
David Lipman	Managing Editor
Susan Hagger	Copy Editor
George Ditz	Copy Editor

4. Arrangements for your Address, Adam's Mark Hotel, Friday, 15 July:  
You are asked to be at the St. Louis room D & F for your address. Your remarks are scheduled to begin at 9:00 a.m. and Cochair of the program committee Judge Pasco M. Bowman will introduce you. (See tab for biography.) The suggested format is 30 minutes of remarks followed by 15 minutes of questions and answers. Your section of the morning program will conclude at 9:45 a.m. A microphone and podium will be available. DCI security will tape your remarks for the Agency's historical files. The conference also plans to tape and transcribe your remarks for the Eighth Circuit Court Conference Proceedings. The transcription will be forwarded to you for review. Following your address US State Department Legal Advisor Abraham Sofaer, former US Senator Tom Eagleton, and Washington University School of Law professor Jules Gerard will appear on the Foreign Policy Panel. (See tab for biographies.)

You can expect an audience of approximately 500-600 judges, attorneys, and spouses. Representatives from the media are expected to cover the event. A press release was sent to the TV and radio stations, the ST. LOUIS DISPATCH and the wire services. (See tab for press release.)

Press interviews will be held immediately following the morning sessions on both Thursday and Friday. You are scheduled to participate in the Friday interview at 12:30 p.m. in Room 44 on Directors Row.

5. Background: The theme of the 1988 Judicial Conference will be "Separation of Powers: Fact or Myth?" Topics at the conference will include panel discussions on "Ethics in Government", "Sentencing Guidelines", and "Judicial Selection". Speakers who are scheduled to participate in the conference in addition to those already mentioned are Assistant Attorney General Stephen Markman, Associate Justice Harry A. Blackmun, Ralph Lancaster, Judge Edward Becker, Judge Gerald Tjoflat, and Professor Roger Goldman. (See tab for biographies.)

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You are invited to the Lawyers' Reception on Wednesday, 13 July (6:30-8:00 p.m.) in the Lounge and to the Judges' Dinner in the Rose Garden Room following the reception. The dinner is in honor of the speakers and hosts of the conference. Friday morning you are invited to attend the Chief District Judges' Breakfast at 7:30 a.m. in Directors Row, room 23. Friday evening a reception will be given in your honor in the Marker Suite on the 18th floor from 6:00-7:00 p.m. This will be followed by the dinner dance in the St. Louis room D & E. Judge Lay has invited you to sit at his table on both Wednesday and Friday evenings.

STAT



William M. Baker

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SCHEDULE OF EVENTS/CONTACTS

Trip to St. Louis  
Address of the 1988 Eighth Circuit Judicial Conference  
13-15 July 1988

Wednesday, 13 July

Depart,   
(time to be determined)

STAT.

Arrive, Adam's Mark Hotel (time to be determined)  
4th and Chestnut Streets  
Phone: (314) 241-7400  
Contact: June Boadwine, Eighth Circuit Executive

- 6:30 p.m. Lawyer's Reception, Lounge (attendance tentative)  
8:00 p.m. Judges' Dinner, Rose Garden Room (attendance tentative)

Thursday, 14 July

- 8:20 a.m. Arrive, St. Louis Room D & F  
8:30 a.m. Advancing Colors by Marine Guard  
8:45 a.m. Opening Remarks, Chief Judge Donald P. Lay  
9:15 a.m. Presentation of award to  
The Honorable William H. Webster  
9:17 a.m. Remarks, Attorney General Edwin Meese  
9:30 a.m. Adjournment of award ceremony  
  
1:30 p.m. Meeting, ST. LOUIS DISPATCH  
900 North Tucker  
5th floor conference room  
Phone: (314) 622-7505  
Contact: Repps Hudson, editor  
  
2:30 p.m. Adjournment

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Friday, 15 July

7:30 a.m. Chief District Judges' breakfast  
Directors Row 23 (attendance tentative)

8:55 a.m. Arrive, St. Louis room D & F

9:00 a.m. Introduction by Judge Pasco M. Bowman  
Address by The Honorable William H. Webster  
(30 minutes remarks, 15 minutes of Q&A)

9:45 a.m. Conclusion of address

12:30 p.m. Press interview  
Room 44, Directors Row

1:00 p.m. Adjournment

6:00 p.m. Reception for The Honorable William H. Webster  
Marker Suite 18th floor

7:00 p.m. Dinner Dance, St. Louis room D & E (attendance tentative)

Return date to be determined

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29 June 1988

JUDGE:


You are scheduled to address the 1988 Eighth Circuit Judicial Conference in St. Louis on Friday, 15 July at 9:00 a.m. The conference, "Separation of Powers: Fact or Myth?", will include panel discussions on the separation of powers, judicial selection, and ethics in government.

As we discussed, your proposed remarks are similar to those you delivered before the D.C. Circuit Judicial Conference on 23 May in Williamsburg, Virginia. In the remarks, you emphasize the rule of law and describe the changes you have made since becoming Director of Central Intelligence. Your thesis, which is on page 2, says the following: "When I came to the CIA, I said that I intended to work closely with policymakers to put truth into action. I'd like to talk today about what we at CIA have done during the past fourteen months to make good on that promise."

We have reviewed the speeches you have given to St. Louis audiences over the past year to make sure that these remarks will be consistent with the themes you emphasize, but not repetitive. I have also attached the transcript of your speech to the Eighth Circuit Conference last year in Colorado Springs.

Your proposed remarks are attached.

STAT

  
Bill Baker

Attachments:  
As stated

STAT

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Distribution:

Orig. - DCI

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1 - Jean



P-309-IR

REMARKS

BY

WILLIAM H. WEBSTER

DIRECTOR OF CENTRAL INTELLIGENCE

BEFORE THE

EIGHTH CIRCUIT JUDICIAL CONFERENCE

ST. LOUIS, MISSOURI

JULY 15, 1988

LAST YEAR WHEN I HAD THE PLEASURE OF SPEAKING TO YOU, I SPOKE ABOUT HOW THE CONSTITUTION INSPIRED A SYSTEM OF OVERSIGHT THROUGH THE SEPARATION OF POWERS -- A SYSTEM THAT AUTHORIZES COLLECTION OF INTELLIGENCE AT HOME AND ABROAD.

THIS YEAR, I WOULD LIKE TO TALK ABOUT THE WORK THAT WE HAVE DONE OVER THE PAST FOURTEEN MONTHS TO IMPROVE OUR EFFECTIVENESS AND TO ASSURE THE AMERICAN PEOPLE THAT WE ARE OPERATING WITHIN THE LAW.

AND THIS HAS BEEN AN EXTRAORDINARY FOURTEEN MONTHS. I CANNOT REMEMBER, PERHAPS BECAUSE I WAS NOT THEN SO IMMEDIATELY INVOLVED, A TIME WHEN THERE HAVE BEEN SO MANY REGIONAL DEVELOPMENTS AND PROBLEMS SURFACING ALMOST SIMULTANEOUSLY -- THE ARMS CONTROL INITIATIVES, THE SOVIET WITHDRAWAL FROM AFGHANISTAN, ALL THE PROBLEMS IN CENTRAL AMERICA, THE PERSIAN GULF SITUATION, THE SITUATIONS IN MOZAMBIQUE, ANGOLA, AND CAMBODIA. THE EMERGENCE OF THE PEOPLE'S REPUBLIC OF

CHINA IN THE AREA OF MUNITIONS DELIVERY SYSTEMS -- A WHOLE RANGE OF ISSUES.

WHAT HAS NOT CHANGED IS MY BELIEF THAT THE INTEGRITY OF ANY ORGANIZATION CAN ONLY BE MAINTAINED BY ABSOLUTE FIDELITY TO OUR CONSTITUTION, TO OUR LAWS, AND OUR RULES -- RULES IMPOSED TO ENSURE OUR CITIZENS THAT WE ARE ACCOUNTABLE. I DO NOT THINK THE CIA IS EXEMPT FROM THIS PRINCIPLE. IN FACT, I BELIEVE THAT IT IS THE KEY TO PUBLIC ACCEPTANCE OF OUR VITALLY NECESSARY WORK.

WHEN I CAME TO THE CIA, I SAID THAT I INTENDED TO WORK CLOSELY WITH POLICYMAKERS TO PUT TRUTH INTO ACTION. I'D LIKE TO TALK TODAY ABOUT WHAT WE AT CIA HAVE DONE DURING THE PAST FOURTEEN MONTHS TO MAKE GOOD ON THAT PROMISE. WE HAVE MADE SIGNIFICANT CHANGES, AND I'LL DESCRIBE TO YOU WHAT WE'VE CHANGED, HOW THAT HAS AFFECTED OUR DAY TO DAY OPERATIONS, AND THE STEPS WE HAVE TAKEN TO PROMOTE TRUST WHILE PROTECTING SOURCES AND METHODS.

A YEAR AGO, THE AGENCY WAS SUBJECTED TO THE MOST SEARCHING INQUIRY INTO OUR PART IN WHAT HAS COME TO BE KNOWN AS THE IRAN-CONTRA AFFAIR. I KNEW THAT HOW WE RESPONDED TO THE FACTS REVEALED IN THE INQUIRIES INTO IRAN-CONTRA COULD SIGNIFICANTLY AFFECT OUR ABILITY TO RECAPTURE THE TRUST WE DESERVED, RESIST INTOLERABLE NEW LEGISLATIVE RESTRICTIONS, AND RETAIN THE RESOURCES NEEDED TO CARRY OUT OUR ASSIGNMENTS. AT THE SAME TIME, I KNEW THAT WHATEVER ADMINISTRATIVE ACTIONS WERE TAKEN MUST BE JUST AND MUST BE BASED UPON OUR OWN EXISTING RULES -- NOT IMPOSED FROM THE OUTSIDE AND NOT CARRIED OUT PRECIPITOUSLY TO APPEASE AN ANGRY CONGRESS OR CRITICAL PRESS. THIS INTERNAL REVIEW TOOK ABOUT EIGHT MONTHS AND WAS HEADED BY A SPECIAL COUNSEL I APPOINTED, RUSSELL BRUEMMER. RUSS WAS MY FORMER LAW CLERK, MY FORMER SPECIAL ASSISTANT, AND A PARTNER IN THE WASHINGTON FIRM OF WILMER, CUTLER AND PICKERING. HE DID AN OUTSTANDING JOB.

AFTER THIS CAREFUL INTERNAL REVIEW, I DETERMINED THAT AS AN INSTITUTION WE HAD PERFORMED WELL -- THAT THERE WAS NO SYSTEMIC DISRESPECT FOR AUTHORITY, RULES, AND GUIDANCE. BUT IT WAS ALSO APPARENT THAT THERE HAD BEEN SOME VIOLATIONS OF AGENCY RULES. I ORDERED DISCIPLINARY ACTIONS IN SEVERAL CASES. IN EACH CASE, DISCIPLINE WAS BASED UPON SERIOUS VIOLATION OF EXISTING REGULATIONS OR FAILING TO GIVE CANDID RESPONSES TO OUR INSPECTOR GENERAL AND TO COMMITTEES OF CONGRESS CHARGED BY LAW WITH OVERSIGHT OF OUR WORK.

PARTLY IN RESPONSE TO LEGITIMATE CRITICISM AND PARTLY AS A RESULT OF OUR OWN INTERNAL ASSESSMENTS, WE HAVE MADE A NUMBER OF MANAGEMENT IMPROVEMENTS IN THE PAST YEAR. THESE INCLUDE NEW GUIDELINES FOR INTERNAL MONITORING AND REVIEW OF COVERT OPERATIONS, NEW GUIDELINES FOR THOSE IN CIA WHO TESTIFY BEFORE CONGRESS, AND NEW GUIDELINES FOR FORMULATING INTELLIGENCE ASSESSMENTS WITHOUT POLITICAL BIASES. I HAVE ALSO STRENGTHENED THE INSPECTOR GENERAL'S OFFICE BY BRINGING IN OUR MOST TALENTED, SENIOR-LEVEL INTELLIGENCE

OFFICERS THROUGHOUT THE AGENCY TO SERVE ON THE INSPECTOR GENERAL'S STAFF, AND MAKING SUCH SERVICE A KEY TO FURTHER ADVANCEMENT IN THE CIA. AND I HAVE DETERMINED THAT THE INSPECTOR GENERAL SHALL HOLD THE RANK OF DEPUTY DIRECTOR AND SHALL REPORT DIRECTLY TO ME.

I SEE THE INSPECTOR GENERAL'S CHARTER AS BROADER THAN IT HAS BEEN BEFORE. IN ADDITION TO THE NORMAL INSPECTION, INVESTIGATION, AND AUDIT ACTIVITIES, I SEE THE INSPECTOR GENERAL -- IN A POSITIVE, CONSTRUCTIVE SENSE -- DIRECTLY INVOLVED IN IMPROVING OVERALL AGENCY MANAGEMENT, ENSURING ACCOUNTABILITY AND DISCIPLINE, AND ENCOURAGING EVEN GREATER QUALITY OF PERFORMANCE. THE INSPECTOR GENERAL WILL ALSO PLAY A SIGNIFICANT ROLE IN DEVELOPING OUR TOP MANAGERS AND LEADERS OF TOMORROW.

IN ADDITION, WE HAVE BROUGHT TOGETHER OPERATIONS OFFICERS, ANALYSTS, AND SECURITY OFFICIALS IN A NEW COUNTERINTELLIGENCE CENTER. COUNTERINTELLIGENCE IS OF VITAL CONCERN TO OUR CURRENT NATIONAL SECURITY EFFORTS. AND WE HAVE MOVED TO ADDRESS THIS VERY SERIOUS PROBLEM.

ANOTHER GREAT CONCERN IS THE SECURITY OF OUR EMBASSIES ABROAD, AND I THINK YOU ARE FAMILIAR WITH THOSE PROBLEMS. RESPONDING TO PRESIDENTIAL DIRECTIVES, I HAVE ESTABLISHED A NEW INDEPENDENT OFFICE TO REPORT TO ME ON SECURITY CONDITIONS OVERSEAS. THIS OFFICE WAS WORKED OUT WITH THE SECRETARY OF STATE BUT IS INDEPENDENT OF THE SECRETARY OF STATE, AND ASSURES A QUALITY, PROFESSIONAL APPROACH TO SECURITY NEEDS.

AND TO MAKE CERTAIN THAT OUR COLLECTION EFFORTS AND ANALYSIS ARE RESPONDING TO THE NEEDS OF POLICYMAKERS, I MEET FREQUENTLY WITH INDIVIDUAL POLICYMAKERS, TO BE SURE THAT WE ARE IN FACT RESPONDING TO CONSUMER NEEDS. I HAVE A REGULARLY SCHEDULED APPOINTMENT WITH THE PRESIDENT EVERY TWO WEEKS, AND OBVIOUSLY WE MEET MORE OFTEN ON OCCASIONS WHEN WE'RE IN GROUP SESSIONS. I MEET ONCE A WEEK -- WHEN WE'RE ALL IN TOWN -- WITH THE SECRETARY OF STATE, THE SECRETARY OF DEFENSE, AND THE NATIONAL SECURITY ADVISER TO THE PRESIDENT. I ALSO ATTEND ALL NATIONAL SECURITY PLANNING GROUP MEETINGS AND CHAIR THE

NATIONAL FOREIGN INTELLIGENCE BOARD MEETINGS. SO THERE IS A GOOD OPPORTUNITY TO KNOW WHETHER OUR PRODUCT IS RESPONDING TO CONSUMER NEEDS.

I'D LIKE TO TELL YOU MORE ABOUT HOW SOME OF THOSE CHANGES WE HAVE MADE AFFECT OUR DAY-TO-DAY OPERATIONS AND TO CONSIDER OTHER CHANGES, RECENTLY PROPOSED, THAT MAY AFFECT US IN THE NEAR FUTURE.

I'LL BEGIN WITH COVERT ACTION, BECAUSE, ALTHOUGH COVERT ACTION TRADITIONALLY CLAIMS A VERY SMALL PORTION OF THE INTELLIGENCE COMMUNITY'S RESOURCES -- ONLY ABOUT 3 PERCENT -- THESE ACTIVITIES ARE THE FOCUS OF THE GREATEST CONGRESSIONAL AND PUBLIC ATTENTION.

I WANT TO EMPHASIZE THAT IT IS THE FOREIGN POLICY OF THE UNITED STATES THAT IS INVOKED WHEN WE ARE CALLED UPON TO USE COVERT ACTIVITY. WE ARE ASKED TO DO IT, AND WE ARE ASKED TO DO IT IN SUPPORT OF U.S. FOREIGN POLICY, NOT THE CIA'S FOREIGN POLICY. UNDER THE HUGHES RYAN AMENDMENT, THE PRESIDENT MUST FIND THAT EACH COVERT ACTION IS IMPORTANT TO THE NATIONAL SECURITY BEFORE THE OPERATION

CAN BE INITIATED. THE CIA'S COVERT ACTION REVIEW GROUP, KNOWN AS THE CARG, MUST MEET TO REVIEW ALL PROPOSED FINDINGS -- THIS IS BEFORE IT EVEN GOES FORWARD TO THE NATIONAL SECURITY COUNCIL. WHEN THE PROJECT HAS BEEN FORMULATED AND PASSES THE CARG SCREENING EFFORT, IT GOES TO THE NATIONAL SECURITY PLANNING GROUP -- THAT'S THE SECRETARIES OF STATE, DEFENSE, AND TREASURY, THE ATTORNEY GENERAL, THE NATIONAL SECURITY ADVISER, THE PRESIDENT AND VICE PRESIDENT -- AND AGAIN IS SUBJECTED TO THE SAME KIND OF TESTS. SO THE PRESIDENT HAS THE OPPORTUNITY TO HEAR FROM EVERYONE BEFORE HE MAKES HIS FINDING.

UNDER LAW IT IS OUR DUTY TO NOTIFY THE INTELLIGENCE COMMITTEES OF THE HOUSE AND SENATE -- IN A TIMELY FASHION -- OF ANY SIGNIFICANT INTELLIGENCE ACTIVITIES. THIS INCLUDES ANY ACTIVITIES REQUIRING A PRESIDENTIAL FINDING. JUST WHAT CONSTITUTES TIMELY IS A MATTER OF CONCERN BOTH TO CONGRESS AND TO THE ADMINISTRATION. THE HOUSE IS CONSIDERING AND THE SENATE HAS APPROVED LEGISLATION THAT WOULD

REQUIRE NOTIFICATION OF A SPECIAL ACTIVITY TO CONGRESS WITHIN 48 HOURS OF A PRESIDENTIAL FINDING. AND JUST LAST MONTH I SPOKE TO ANOTHER HOUSE COMMITTEE, THE HOUSE FOREIGN AFFAIRS COMMITTEE, PRESENTING THE ADMINISTRATION'S VIEW ON THIS SAME ISSUE.

I ANTICIPATE THAT THE PRESIDENT WILL VETO LEGISLATION THAT REQUIRES THE CIA TO NOTIFY CONGRESS OF ALL COVERT OPERATIONS WITHIN 48 HOURS. THERE IS A SERIOUS CONSTITUTIONAL QUESTION ABOUT THIS LEGISLATION. THIS IS NOT MY PROBLEM TO ARGUE, BUT IT IS THERE. ADDITIONALLY, SOME ALLOWANCE MUST BE MADE FOR THAT RARE CASE WHERE LIMITED DELAY IN CONGRESSIONAL NOTIFICATION IS CRITICAL TO PRESERVE THE ABSOLUTE SECURITY OF AN OPERATION -- WHEN, FOR EXAMPLE, LIVES ARE AT STAKE AND THIRD-COUNTRY SOURCES, WHICH SUPPLY THE INFORMATION AND PROVIDE THE OPPORTUNITY TO SAVE LIVES, REFUSE TO ALLOW US TO CONVEY THAT INFORMATION TO THE CONGRESS.

THE PRESIDENT, IN HIS NATIONAL SECURITY DECISION DIRECTIVE, PROVIDES THAT IF HE DOES NOT NOTIFY CONGRESS WITHIN 48 HOURS, HE

MUST REVIEW THAT DECISION EVERY 10 DAYS. IN MY EXPERIENCE ON THE BAR AND IN THE EXERCISE OF DISCRETION, I THINK THAT THE EMPHASIS ON REVIEW IS KEY. IF YOU EXERCISE DISCRETION, YOU DON'T EXERCISE IT WITHOUT REVIEW. IF YOU HAVE A DUTY TO EXERCISE DISCRETION, YOU MUST REVIEW YOUR DECISION. AND IN THIS CASE, THE PRESIDENT HAS AGREED THAT HIS DECISION WILL BE REVIEWED EVERY 10 DAYS UNTIL CONGRESS CAN BE NOTIFIED.

BUT THE CIA'S RELATIONSHIP WITH CONGRESS -- ON THIS AND OTHER ISSUES -- IS CRUCIAL. BECAUSE I KNOW OF THE NEED TO BE ABSOLUTELY CANDID WITH CONGRESS, AND THE RESPONSIBILITY THAT INTELLIGENCE PROFESSIONALS HAVE TO PROTECT SOURCES AND METHODS, I HAVE ESTABLISHED GUIDELINES GOVERNING OUR DEALINGS WITH CONGRESS. AND I HAVE MADE IT ABSOLUTELY CLEAR THAT IN DEALING WITH CONGRESS THERE IS NO EXCUSE FOR DECEPTION.

THERE MAY BE SOME QUESTIONS THAT THE AGENCY OFFICIALS WHO BRIEF CONGRESS WILL HAVE TO REFER BACK TO ME. THEY'VE BEEN TOLD WHEN TO

DEMUR AND SAY THEY HAVE TO REFER BACK TO HEADQUARTERS BEFORE ANSWERING THOSE QUESTIONS. AND I THINK THAT'S APPROPRIATE. I AM PREPARED TO TAKE THE HEAT OR WORK OUT ARRANGEMENTS WITH CONGRESS AFTER THAT OCCURS. BUT WE WILL NOT GIVE HALF ANSWERS OR AROUND-THE-CORNER ANSWERS. IF THERE IS A PROBLEM, WE WILL SAY THERE IS A PROBLEM, AND THAT WE CANNOT ANSWER THE QUESTION AT THIS TIME. BUT WE WILL NOT LEAVE THE CONGRESS FEELING THAT IN SOME WAY WE HAVE BEEN DISINGENUOUS WITH THEM. I THINK TENSION BETWEEN CONGRESS AND THE EXECUTIVE BRANCH WILL ALWAYS EXIST, BUT WE WILL BE ABLE TO WORK IT OUT IF THERE IS AN ELEMENT OF TRUST IN THE HONESTY OF THE STATEMENTS WE MAKE. THIS, I THINK, IS VERY SIMILAR TO THE OBLIGATION OF CANDOR THAT LAWYERS HAVE IN COURT. WHEN THAT OBLIGATION IS UNDERSTOOD AND APPLIED, THERE ARE VERY FEW SITUATIONS THAT CANNOT BE WORKED OUT.

THE AMOUNT OF INFORMATION WE PROVIDE TO CONGRESS IS SUBSTANTIAL. FIFTEEN YEARS AGO, WE GAVE 175 BRIEFINGS TO CONGRESS.

LAST YEAR ALONE WE GAVE OVER 1,000 BRIEFINGS TO THE HOUSE AND SENATE ON A VARIETY OF TOPICS. THESE TOPICS INCLUDED ARMS CONTROL ISSUES, INTERNATIONAL TERRORISM, NARCOTICS TRAFFICKING -- EVEN THE SPREAD OF AIDS IN AFRICA. IN THE LAST YEAR, THE CIA SENT OVER 5,000 INTELLIGENCE REPORTS TO CONGRESS.

WHILE I BELIEVE THAT THE OVERSIGHT RESPONSIBILITIES EXERCISED BY CONGRESS ARE BOTH NECESSARY AND BENEFICIAL, THERE ARE INSTANCES WHERE INFORMATION PERTAINING TO NATIONAL SECURITY MUST NOT BE RELEASED OUTSIDE THE CONGRESSIONAL OVERSIGHT COMMITTEES. THIS INCLUDES INFORMATION THAT COULD JEOPARDIZE LIVES, OR INFORMATION THAT THREATENS THE MEANS BY WHICH WE PROTECT OURSELVES.

THE DISCLOSURE OF SOPHISTICATED TECHNICAL SYSTEMS OR CRYPTOGRAPHIC INFORMATION ALERTS A HOSTILE NATION TO THE NEED TO DEVELOP COUNTERMEASURES AND CAN SERIOUSLY HAMPER OUR INTELLIGENCE COLLECTION EFFORTS. IN SIGNALS INTELLIGENCE, FOR EXAMPLE, IF ONE

SENSITIVE PIECE OF INFORMATION IS PUBLISHED, IT COULD PUT AN ENTIRE INTELLIGENCE COLLECTION SYSTEM THAT TOOK YEARS TO DEVELOP OUT OF USE. AN ENORMOUS AMOUNT OF TIME, PLANNING, AND MONEY WOULD BE REQUIRED TO REPLACE IT.

NOT TOO LONG AGO THERE WAS A BRIEF FLURRY OF NEWS STORIES . PURPORTING TO BE BASED ON CLASSIFIED INTELLIGENCE -- INFORMATION INDICATING THAT THE SOVIETS HAD CARRIED OUT CERTAIN MILITARY EXPERIMENTS. THE STORIES WERE LARGELY INACCURATE. SOME OFFICIALS CONFIRMED THE STORY, ONE DENIED IT, AND YET ANOTHER CORRECTED THE INITIAL STORY. THE STATEMENTS BY THESE OFFICIALS SERVED TO HEIGHTEN SPECULATION AND TO SUSTAIN PUBLIC FOCUS ON MATTERS INVOLVING HIGHLY SENSITIVE U.S. INTELLIGENCE COLLECTION TECHNIQUES.

AFTER THESE STORIES WERE PUBLISHED, THE SOVIETS TOOK COUNTERMEASURES WHICH LIMITED OUR ACCESS TO THIS TYPE OF INTELLIGENCE. IN SHORT, EVEN THOUGH THE INFORMATION DISCUSSED BY

THESE U.S. OFFICIALS WAS INCORRECT, THE NET RESULT WAS A FURTHER LOSS FOR U.S. INTELLIGENCE.<sup>1</sup>

THE FORMIDABLE CHALLENGES WE FACE -- PROVIDING CRUCIAL SUPPORT TO POLICYMAKERS, IMPLEMENTING FOREIGN POLICY THROUGH COVERT ACTION, AND PROTECTING SOURCES AND METHODS -- ARGUE THE NECESSITY OF ATTRACTING TOP PEOPLE INTO INTELLIGENCE. WE ARE FORTUNATE IN THAT LAST YEAR, OVER 100,000 MEN AND WOMEN EXPRESSED INTEREST IN WORKING FOR THE CENTRAL INTELLIGENCE AGENCY. YOU HAVE NO DOUBT READ ABOUT THE PROTESTS ON SOME COLLEGE CAMPUSES WHEN CIA RECRUITS. INTERESTINGLY ENOUGH, THESE PROTESTS OFTEN WORK IN OUR FAVOR. OUR RECRUITMENT CENTERS ARE INUNDATED WITH RESUMES AFTER CAMPUS DEMONSTRATIONS. BUT WE'RE NOT RESPONSIBLE FOR THE CAMPUS DEMONSTRATIONS.

OUR MACHINES, OUR SYSTEMS, AND OUR SATELLITES ARE THE WONDERS OF THE AGE. BUT INTELLIGENCE IS PREEMINENTLY AN AFFAIR OF PEOPLE. IT IS THE CALIBER OF THE MEN AND WOMEN OF AMERICAN INTELLIGENCE --

THEIR CREATIVITY, DETERMINATION, BRILLIANCE, AND COURAGE -- THAT SPELLS THE DIFFERENCE BETWEEN SUCCESS AND FAILURE.

I HOPE THAT WE CONTINUE TO ATTRACT THOSE BEST SUITED TO CARRY OUT OUR MISSION -- PEOPLE WHO ARE RISK TAKERS BUT NOT RISK SEEKERS. PEOPLE WHO ARE DEDICATED AND RESPONSIVE TO OUR LAW AND DISCIPLINE. PEOPLE WHO UNDERSTAND AND PLAY BY THE RULES. PEOPLE TO WHOM FAME AND FORTUNE IS NOT PARTICULARLY A NECESSARY PART OF THEIR LIFE, BUT WHO CAN FIND IN OUR WORK AN AVENUE TO PURSUE THEIR HIGHEST ASPIRATIONS FOR A SAFER AND A BETTER WORLD.

WITH SUCH PEOPLE WE CAN CONTINUE TO PROVIDE THE INTELLIGENCE THAT POLICYMAKERS NEED, OBSERVING THE RULES OF OVERSIGHT AND ACCOUNTABILITY THAT BOTH THE CONGRESS AND THE MEMBERS OF THE INTELLIGENCE COMMUNITY HAVE A RIGHT TO EXPECT. THIS IS WHAT YOU WOULD WANT OF US, WHAT ALL AMERICAN PEOPLE WOULD WANT OF US, AND WE ARE DOING OUR VERY BEST TO PROVIDE IT.